Mayor Allen

## MINUTES OF THE CITIZENS ADVISORY COMMITTEE FOR URBAN RENEWAL BOARD OF DIRECTORS ROOM TRUST COMPANY OF GEORGIA TUESDAY, JUNE 24, 1969

The full Committee meeting of the CACUR was called to order promptly at 2:30 P. M. by the Chairman, Dr. Noah N. Langdale, Jr. Those attending from the Executive Committee were: Mr. T.M. Alexander, Sr.; Mr. William L. Calloway; Mr. Percy Hearle; Dean Alex B. Lacy, Jr; Dr. Benjamin E. Mays; Mr. A. B. Padgett: Mr. Richard H. Rich: Mr. Edgar E. Schukraft. Other Commitee members in attendance were: Mr. Fred Burns, Jr.: The Reverend L. M. Terrill; Mr. William A. Toms; for the Board of Aldermen: Mr. John M. Flanigan; for the Finance Department of the City of Atlanta: Mr. Charles L. Davis, Director; Mr. James R. Fountain, Jr.; Mrs. Linda Anderson; Mr. David Harvey; Mr. Michael T. Troncalli; for the Housing Authority: Mr. Thomas D. Eskew and Mr. James W. Henley, Jr.; for the West End Urban Renewal Project: Mr. W. Wilson McClure and Mrs. Barbara J. Ray, an academic intern working for the Housing Authority; for the Model Cities Program: Mr. Johnny C. Johnson, Director and Mr. James L. Wright, Physical Planner; the Urban Design Consultant Mr. Arnall T. "Pat" Connell of Georgia Tech; and for the Atlanta Constitution: Mr. Alex Coffin.

Invitational Notice and Agenda for the meeting are attached to the file copy of these minutes.

Chairman Langdale opened the meeting by welcoming those present and introducing Mr. Malcolm D. Jones, the new Executive Director, to the Committee.

First on the program agenda was the announcement by the Chairman of the meeting of the Executive Committee on June 12, 1969.

The Chairman stated that on June 12th there had been a meeting of the Executive Committee; that some members were concerned about progress of some phases of the Urban Renewal Program and wanted to have certain matters taken up with the Housing Authority and/or other governmental agencies, as appropriate.

The Chairman announced that any recommendations of this nature by members should be submitted, in writing, to the Executive Director and consolidated for presentation to the Chairman for action. (He later explained that the names of those making such recommendations would not be revealed).

The Chairman then announced that the 2nd item on the original agenda (special Committee Report by Mr. Bob Bivens) had been struck because of unavoidable absence from the City of Mr. Bivens. However, the Chairman called on Mr. A. B.

Padgett, member of the Committee and Vice-Chairman, CACUR to give a resume of the Committee's work to-date.

- Mr. Padgett reported that the Committee had met and considered a restatement of purpose of CACUR, overall operational policy, structured reorganization and revision of the membership list; and that the committee is working on a report dealing with these matters for submission to the entire membership of CACUR at an early date.
- Mr. Padgett mentioned briefly some of the thinking of the Committee on reorganization and possibly recommendation for formation of some sub-committees, relating to special activities which are being initially considered. (Attached to file copy of these minutes).
- Mr. Padgett stated that the Committee felt there should be no meeting during July and August of the full membership and that by the September meeting the Committee would have its full report in final form to submit to the overall Committee.
- Mr. Rich pointed out that there appeared to be overlaping responsibilities and some duplication of effort.
- Mr. Padgett concurred and stated that of course there could, and probably would, be some consolidation; that principal activities pertaining to the overall Urban Renewal Program had been initially listed so as not to overlook any important role.

The Chairman obtained agreement from the members not to meet in July and August, but to hold Executive Committee meetings only during those months and called upon the membership to submit to the Executive Director recommendations for inclusion in the revised membership list.

- Mr. Schukraft stated that he would like to advise on the reorganization of CACUR. The Chairman suggested that he meet with Mr. Bob Bivens and Mr. A. B. Padgett privately for this purpose. Mr. Padgett agreed.
- Mr. Jim Wright, Physical Planner of Model Cities, was then called upon to present his proposed Model Cities Urban Design Plan. He explained his proposal, in which he was assisted by Professor "Pat" Connell of Georgia Tech. The presentation was essentially a rather intricate and vague proposal for development of a design plan, rather than presentation of plan itself, which has not yet been initiated. (Note: After the meeting Mr. Wright then requested of Dean Lacy endorsement of the proposal by CACUR.)

Mr. Schukraft stated that he was puzzled; that he wants to see action; that if we are not careful, all the monies will be eaten up in planning and administration before the action starts. He then inquired about the special buses now being provided for the Model Cities area which go into West End with nobody riding them?

Mr. Johnny C. Johnson, Director of Model Cities, supplemented the explanation given by Mr. Wright, and explained quite effectively the purpose of the bus route and the theory of other sociological problems which Model Cities is trying to solve.

The Chairman stated that as he understands this, the proposal appears to be one for developing a means for regulating and coordinating services and developments in the Model Cities area and an appeal for monies with which to provide these functions; that much of the monies would apparently be provided by supplemented funds of the Model Cities Program.

Mr. Charles Davis, Finance Director, was then called upon to rediscuss his earlier report of April 22nd to the Committee pretaining to the cost and financial problems of the Urban Renewal Program.

Mr. Davis reviewed the history of the Urban Renewal Program in Atlanta, starting with the McDaniel Street Project, initiated in 1954, which was declared unconstitutional, and the necessity to then obtain special enabling legislation to make Urban Renewal constitutional in Georgia.

He then discussed the initial 3 Urban Renewal Projects adopted in 1955 and Bond Issues floated with which to pay the City's share (other than the sizable credits for improvements in kind). He mentioned that the program has now expanded to 10-12 projects, all of which have been slow to get into execution, usually about 5 years to get off the ground and another 5-10 years to execute.

He then explained the Neighborhood Development Program (NDP) a pay-asyou-go program in yearly increments (plan 1 year and execute the 2nd year, or plan and execute the same year); that this necessitates smaller projects and requires good planning and adequate funding.

Mr. Davis pointed out that by 1973 the City of Atlanta will require \$7,000,000 + to maintain present service levels of the existing Urban Renewal Projects; that new source of revenue will be required.

Mr. Davis then turned the presentation over to Mr. Fountain of his office, who reviewed the financial report of his department, presented initially to CACUR on April 22nd, portions of which have since been updated and revised. Copy of Mr. Fountain's report is attached to the file copy of these minutes. Following are high lights of that report:

For the 8 Urban Renewal Projects in Execution:

Net Project Costs Local Non-Cash Grants-in-aid	\$60,000,000 20,000,000

Long delayed closing out of these projects, has cost in interest charges alone (included in the Net Project costs) \$4.5 million or 7 1/2 %.

Cash funds to defray local share costs came from 1957 and 1963 General Obligation Bond Issue totaling 3.2 million of which currently \$2.1 million are unincumbered.

Of this amount \$1.7 is expected to be needed for the Bedford-Pine 1970 NDP project.

The \$20,000,000 local grants-in-aid represent the eligible portion of \$29,000,000 local Capital Improvements. 95.2% of the City's total share is represented by non-cash contributions.

## Problem Areas:

- 1. Butler Street Project Middle School costing \$2 million has been delaying closing of this project (now scheduled for contract in August 1969).
- 2. a. Rawson-Washington Project neighborhood Facilities Building costing \$1,000,000, only \$150,000 of which will be an eligible credit.
  - b. Park costing \$240,000, \$33,000 of which will be eligible.
  - 3. Rockdale a. Elementary school to cost \$1.5 million
    - b. Park costing \$126,000
    - c. Two primary schools to cost \$1 million each.

"The advent of the Neighborhood Development Program has brought to an end the period during which the City could pledge an improvement and then wait until funding became available before completing it. Under the terms of an NDP agreement, the City must have completed or have under contract all non-cash grants-in-aid pledged for that particular year or contribute the required amount in cash".

The local share of present NDP projects are funded for 1969 with existing Public Improvements amounting to \$10.6 million (including Georgia Tech II and Bedford-Pine).

The 1970 NDP in Bedford-Pine, Model Cities, Edgewood and Vine City is expected to require \$2.7 million cash + \$2.3 million non-cash, both of which are funded. However these include very little activity in Edgewood and Vine City.

If critical slum areas such as Plunkett Town and Lightening are included in the 1970 NDP execution program, these areas will require a direct cash commitment on the part of the City, since no available non-cash credits are currently planned for these areas. (Note: It is unfortunate that substantial potential credits for the Techwood and Hunter Street viaducts were permitted to lapse).

The report continues:

"The City's problems in trying to develop a comprehensive Neighborhood Development Program are basically caused by two factors:

1) The lack of current estimates of the cost to complete the total required activities in each of the project areas.

The development of this information is presently being discussed by the Planning Department, the Finance Department, the Atlanta Housing Authority and Model Cities and hopefully the information can be developed before the end of this year.

2) The fact that the City of Atlanta is approaching the point where we will no longer be able to finance our Neighborhood Development Program with non-cash grants-in-aid without supplementing them with a significant amount of cash.

As an example the estimated cost for completion of the proposed 5-year NDP activities in the Model Cities area is \$91 million. We presently have approximately \$4.1 million in eligible non-cash grants-in-aid with proposed (not funded) improvements totaling approximately \$14 million for the period through 1975. This means that if we are to complete a significant portion of the redevelopment and rehabitation of the Model Cities area by the end of 1975 the City will have had to come forth with between 3 and 4 million dollars a year starting in 1971 either in the form of additional non-cash items such as sewer separations or as actual cash contributions. This is only the requirement for one NDP area."

Possible sources for additional funds include:

General Funds - already under pressure.

General Obligation Bonds - approved for issue of \$4 million annually.

NDP General Obligation Bond Issue (as a possibility).

New Revenue sources with State approval such as payroll tax or sales tax, with certain portions ear marked for NDP.

The Chairman commented that this indicates we should speed up the closing out of exsisting projects and that new sources of revenue are needed.

Mr. Calloway put in a plea for additional parks in certain areas of the City.

The Executive Director read the financial statement, which was accepted (filed).

A preliminary draft budget was presented by the Executive Director. The Chairman announced the total which he said was quite modest and asked to have the proposed budget reproduced for distribution at the next meeting.

The Chairman then reminded the members again to submit, in writing, any suggestions they have for changes or improvements in the Urban Renewal Program, to the Executive Director for consolidation and consideration at the next general meeting in September. He stated that the originators of such comments would not be revealed.

As there was no further business, the meeting was adjourned at 4:00 P.M.

Respectfully submitted,

Malcolm D. Jones

Executive Director

Encls: As stated (with file copy only).

Invitational Notice
Agenda
Draft reorganization
Finance Department report
Preliminary proposal for budget.