

Excerpt from Revised CEP Handbook  
(This portion reviewed and approved  
by the White House on 9/25/68)

3.550 Relationships Between CEP and Model Cities

The City Demonstration Agency, or CDA, is the sponsoring agency for the Model Cities program in those cities selected for Model Cities funding. The Model Cities program is administered by the Department of Housing and Urban Development (HUD) in cooperation with other Federal agencies administering programs focusing on urban problems. This program calls for a comprehensive attack on the social, economic and physical problems in selected slums and blighted areas through concentration and coordination of both public and private, Federal, State and local efforts.

A. Background

The Secretary of Housing and Urban Development is authorized to make grants to, and to contract with, city demonstration agencies only if he has determined that there exists--

"administrative machinery through which coordination of all related planning of local agencies can be achieved."

"evidence that necessary cooperation of local agencies engaged in related local planning can be obtained."

"administrative machinery...at the local level for carrying out the program on a consolidated and coordinated basis..."

B. Policy on Role of Local Chief Executives

Therefore, it is the policy of the federal government that the chief executives of the cities (and counties, where applicable) should be encouraged to play a major role in coordinating manpower, as well as other programs, in the model neighborhoods. This will require that the U.S. Department of Labor in the course of initial planning and annual renegotiation consult with the local chief executive in regard to the following issues as they affect the concentrated employment programs:

1. Sponsorship of the CEP.
2. The area boundaries of the CEP.
3. The citizen participation structure associated with the CEP.

In order to meet these statutory tests, the community must have an effective mechanism for coordinating CEP planning and action components with other Model Cities plans and activities.

This agreement among the Departments of Labor and Housing and Urban Development and the Office of Economic Opportunity is intended to complement other agreements regarding local coordination reached by DOL, OEO, HUD, and HEW.

A major emphasis and high priority of the Model Cities program is alleviating the problems of the unemployed in each city. The Department of Labor is fully committed to the Model Cities program and CEP is the primary vehicle for providing resources and services to support the Model Cities effort. CEPs have been (or will be) installed in as many selected Model Cities as resources will permit. As means of assuring maximum tie-in with Model Cities' operations, instructions to prospective CEP sponsors require that the CEP target area encompass the proposed Model City target area. This means that all Model City target area residents will be eligible for CEP manpower services.

In those selected Model Cities where a CEP has been ( or will be) installed, the CEP sponsor will be operational coordinator for manpower services and programs for Model Cities' area, thus avoiding the establishment of competitive or duplicative manpower agencies.

Overall coordination and planning of manpower activities in connection with CEP and Model Cities must be accomplished utilizing the CAMPS area coordinating committee. HUD, which is a signature agency to the inter-departmental CAMPS agreement, has informed CDAs of the necessity of working closely with the local CAMPS committee. Area coordinating committees have been established in all cities selected as Model Cities and mayors have been encouraged to assume leadership

in the establishment and structuring of these committees in order to provide direct local government input for CEP/Model Cities planning.

In addition to the role mayors have in the CAMPS mechanism, the following avenues for cooperative participation on the part of the mayor will be provided in connection with CEP:

1. Target Area

The CEP target area will be selected by the prime sponsor in consultation with the CDA and the local chief executive. Where the CEP is located in a Model City, the policy shall be that the CEP target area embrace the Model Neighborhood area.

2. Sponsor

The prime sponsor of the CEP is the CAA. However, where a CEP is located in a Model City, it shall be the policy of DOL to consult the local chief executive regarding sponsorship of the CEP.

When the sponsorship is disputed by the Mayor, the Regional Manpower Administrator will consult with the Regional Directors of OEO, HUD, and HEW before making a decision. Cooperative efforts should be made by the Regional Model Cities Coordinating Committee to consiliate local differences.

3. Planning

The Manpower Administration field representatives (MAR) are instructed to bring together representatives of the CDA, CAA and ES when making his initial contact in a city in connection

with the development of a CEP. The Mayor will be provided the opportunity to designate a representative to participate in the pre-operational planning and structuring of the CEP. Any existing municipal manpower committees should also be consulted. The Mayor's office will be provided the opportunity to review the final CEP plans to assure their consistency and continuity with the Model Cities plans.

4. Operational Phase

Any major operational restructuring required during the life of the CEP contract will be brought to the attention of the Mayor's office to assure such change will not conflict with Model Cities' programming.

5. Community Participation

The Mayor is encouraged to play a major role in promoting the CEP program and in obtaining the needed cooperative support of citizens, the business community, labor, and both public and private agencies of the city. It shall be the policy of DOL that citizen participation arrangements with regard to CEP programs be integrated with overall Model Cities citizen participation arrangements in a manner prescribed by local agreement.

The size and scope of a CEP project within each Model City will, of course, depend upon the availability of Department of Labor funding. In most instances sufficient financial resources will not be available to accommodate the complete manpower programming

set forth in the Model Cities plan. In such cases it may be possible to augment the CEP with Model Cities funding. In addition, it is also likely that there will be a considerable number of Model Cities which will not receive any CEP resources. In these cases, the Labor Department will make every effort to tailor its separate programs funded under both the MDTA and Economic Opportunity Act to the needs of Model Cities target area residents.

The first generation of Model Cities applications submitted by city governments included many potentially effective, as well as innovative, manpower projects. Such locally conceived projects could greatly enrich the CEP operations and multiply the potential for serving greater numbers of disadvantaged residents. These efforts should not be abandoned because a CEP operation has been initiated.

The thrust of the Model Cities legislation is for increased concentration, coordination and cooperation of local, State and Federal efforts; the Model Cities program provides an excellent opportunity for expanding the CEP potential for providing improved and expanded services, particularly the much needed supportive services.

Issues growing out of implementation of the above policies which cannot be resolved at the regional level will be referred to the Washington offices of the respective agencies for decision.